STATE OF CALIFORNIA FISH AND GAME COMMISSION INITIAL STATEMENT OF REASONS FOR REGULATORY ACTION (Pre-publication of Notice Statement)

Amend Section 27.80
Title 14, California Code of Regulations
Re: Ocean Salmon Sport Fishing

I. Date of Initial Statement of Reasons: January 9, 2005

II. Dates and Locations of Scheduled Hearings:

(a) Notice Hearing: Date: February 4, 2005

Location: San Diego, CA

(b) Discussion Hearing: Date: March 18, 2005

Location: Oakland, CA

(c) Adoption Hearing: Date: May 5, 2005

Location: Sacramento, CA

III. Description of Regulatory Action:

(a) Statement of Specific Purpose of Regulation Change and Factual Basis for Determining that Regulation Change is Reasonably Necessary:

The proposed regulations are designed to meet natural and hatchery escapement needs for California and West Coast salmon stocks while providing equitable harvest opportunities to ocean (sport and commercial) and in-river (sport and tribal) users. The Pacific Fishery Management Council (PFMC) is responsible for adopting annual recommendations for the management of sport and commercial ocean fisheries in the Federal fishery management zone (3 to 200 miles offshore) off the coasts of Washington, Oregon, and California. When approved by the Secretary of Commerce (SOC), these recommendations are implemented as ocean fishing regulations by the National Marine Fisheries Service.

Management options available to the PFMC for managing the ocean recreational fishery for salmon include size limits, bag limits, area quotas, gear restrictions, and season limitations. The PFMC could use any or all of these options to ensure the ocean sport landings of salmon are within the established harvest allocations. Ocean recreational fishing regulatory authority in State waters (0-3 miles offshore) could be preempted by the SOC if State regulations are in conflict with Federal regulations in the Federal fishery management zone.

(b) Authority and Reference:

Authority: Sections 200, 202, 205, 220, 240, 2084 and 7891, Fish and Game Code.

Reference: Sections 200, 202, 205 and 2084, Fish and Game Code.

(c) Specific Technology or Equipment Required by Regulatory Change:

None.

(d) Identification of Reports or Documents Supporting Regulation Change:

The Fishery Management Plan for the Commercial and Recreational Salmon Fisheries Off the Coasts of Washington, Oregon, and California Commencing in 1978. Amendment 14. PFMC, Portland Oregon.

(e) Public Discussions of Proposed Regulations Prior to Notice Publication:

No public meetings are being held prior to the notice publication. The PFMC will be holding a series of public hearings to receive input prior to finalizing the recreational ocean salmon regulations in April.

- IV. Description of Reasonable Alternatives to Regulatory Action:
 - (a) Alternatives to Regulation Change:

The PFMC will examine various alternatives in the process of adopting the management options on March 11, 2005 for public review. These may include such alternatives as:

- 1. the minimum size of salmon that may be retained;
- 2. the number of rods anglers may use (e.g., one, two, or unlimited);
- 3. the type of bait and/or terminal gear that may be used (e.g., amount of weight, hook type, and type of bait or no bait);
- 4. the number of salmon that may be retained per angler-day or period of days;
- 5. the definition of catch limits to allow for combined boat limits versus individual angler limits;
- 6. the allowable fishing dates and areas; and
- 7. the overall number of salmon that may be harvested, by species and area.

The final regulation recommendations will be made by the PFMC on April 8, 2005.

(b) No Change Alternative:

Upon approval of the PFMC's management recommendations by the SOC, the State must move in a timely manner to conform its ocean sport fishing regulations for salmon within State waters (0 to 3 miles offshore) to those adopted by the SOC. Otherwise, preemption of State regulatory authority by the SOC may occur.

(c) Consideration of Alternatives:

In view of the information currently possessed, no reasonable alternative considered would be more effective in carrying out the purposes for which the regulation is proposed, or would be as effective and less burdensome to affected private persons than the proposed regulation.

V. Mitigation Measures Required by Regulatory Action:

The proposed regulatory action will have no negative impact on the environment. Therefore, no mitigation is necessary.

VI. Impact of Regulatory Action:

The potential for significant statewide adverse economic impacts that might result from the proposed regulatory action has been assessed, and the following initial determinations relative to the required statutory categories have been made:

(a) Significant Statewide Adverse Economic Impact Directly Affecting Businesses, Including the Ability of California to Compete with Businesses in Other States:

The proposed action will not have a significant statewide adverse economic impact directly affecting businesses, including the ability of California businesses to compete with businesses in other states. Regulations close to the status quo are expected to be adopted.

- (b) Impact on the Creation or Elimination of Jobs Within the State, the Creation of New Businesses or the Elimination of Existing Businesses, or the Expansion of Businesses in California: None
- (c) Cost Impacts on a Representative Private Person or Business:

The agency is not aware of any cost impacts that a representative private person would necessarily incur in reasonable compliance with the proposed action.

- (d) Costs or Savings to State Agencies or Costs/Savings in Federal Funding to the State: None.
- (e) Other Nondiscretionary Costs/Savings to Local Agencies: None.
- (f) Programs Mandated on Local Agencies or School Districts: None
- (g) Costs Imposed to Any Local Agency or School District that is Required to be Reimbursed Under Part 7 (commencing with Section 17500) of Division 4: None.
- (h) Effect on Housing Costs: None.

Informative Digest (Policy Statement Overview)

The Pacific Fishery Management Council (PFMC) annually reviews the status of west coast salmon populations. As part of that process, it recommends ocean fishing regulations aimed at meeting biological and fishery allocation goals specified in law or established in the Salmon Fishery Management Plan.

The PFMC is expected to adopt regulation recommendations, similar to recent years, for the recreational ocean salmon fisheries in Federal waters (3 to 200 miles offshore) off the states of Washington, Oregon, and California for 2005. The various alternatives the PFMC will examine in the process of adopting the management options on March 11, 2005, for public review may include:

- 1. the minimum size of salmon that may be retained;
- 2. the number of rods anglers may use (e.g., one, two, or unlimited);
- 3. the type of bait and/or terminal gear that may be used (e.g., amount of weight, hook type, and type of bait or no bait);
- 4. the number of salmon that may be retained per angler-day or period of days;
- 5. the definition of catch limits to allow for combined boat limits versus individual angler limits;
- 6. the allowable fishing dates and areas; and
- 7. the overall number of salmon that may be harvested, by species and area.

The final regulation recommendations will be made by the PFMC on April 8, 2005. Upon approval of the PFMC's management recommendations by the Secretary of Commerce, the State must move in a timely manner to conform its ocean sport fishing regulations for salmon in State waters (0 to 3 miles offshore) to those agreed upon by the PFMC; otherwise preemption of State regulatory authority by the Secretary of Commerce may occur.